

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

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In the matter of the application of)
UPPER PENINSULA POWER COMPANY)
for authority to increase retail electric rates.)
_____)

Case No. U-16417

APPENDICES A THROUGH I TO ACCOMPANY THE

DIRECT TESTIMONY OF

PAUL R. MOUL

FOR

UPPER PENINSULA POWER COMPANY

June 30, 2011

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

**EDUCATIONAL BACKGROUND, BUSINESS EXPERIENCE
AND QUALIFICATIONS**

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I was awarded a degree of Bachelor of Science in Business Administration by Drexel University in 1971. While at Drexel, I participated in the Cooperative Education Program which included employment, for one year, with American Water Works Service Company, Inc., as an internal auditor, where I was involved in the audits of several operating water companies of the American Water Works System and participated in the preparation of annual reports to regulatory agencies and assisted in other general accounting matters.

Upon graduation from Drexel University, I was employed by American Water Works Service Company, Inc., in the Eastern Regional Treasury Department where my duties included preparation of rate case exhibits for submission to regulatory agencies, as well as responsibility for various treasury functions of the thirteen New England operating subsidiaries.

In 1973, I joined the Municipal Financial Services Department of Betz Environmental Engineers, a consulting engineering firm, where I specialized in financial studies for municipal water and wastewater systems.

In 1974, I joined Associated Utility Services, Inc., now known as AUS Consultants. I held various positions with the Utility Services Group of AUS Consultants, concluding my employment there as a Senior Vice President.

In 1994, I formed P. Moul & Associates, an independent financial and regulatory consulting firm. In my capacity as Managing Consultant and for the past twenty-nine years, I have continuously studied the rate of return requirements for cost of service-regulated firms. In this regard, I have supervised the preparation of rate of return studies, which were employed, in connection with my testimony and in the past for other individuals. I have presented direct testimony on the subject of fair rate of return, evaluated rate of return testimony of other witnesses, and presented rebuttal testimony.

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1 My studies and prepared direct testimony have been presented before thirty-six (36)
2 federal, state and municipal regulatory commissions, consisting of: the Federal Energy
3 Regulatory Commission; state public utility commissions in Alabama, Alaska, California,
4 Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky,
5 Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, New Hampshire,
6 New Jersey, New York, North Carolina, Ohio, Oklahoma, Pennsylvania, Rhode Island, South
7 Carolina, Tennessee, Texas, Virginia, West Virginia, Wisconsin, and the Philadelphia Gas
8 Commission. My testimony has been offered in over 200 rate cases involving electric power,
9 natural gas distribution and transmission, resource recovery, solid waste collection and
10 disposal, telephone, wastewater, and water service utility companies. While my testimony has
11 involved principally fair rate of return and financial matters, I have also testified on capital
12 allocations, capital recovery, cash working capital, income taxes, factoring of accounts
13 receivable, and take-or-pay expense recovery. My testimony has been offered on behalf of
14 municipal and investor-owned public utilities and for the staff of a regulatory commission. I
15 have also testified at an Executive Session of the State of New Jersey Commission of
16 Investigation concerning the BPU regulation of solid waste collection and disposal.

17 I was a co-author of a verified statement submitted to the Interstate Commerce
18 Commission concerning the 1983 Railroad Cost of Capital (Ex Parte No. 452). I was also co-
19 author of comments submitted to the Federal Energy Regulatory Commission regarding the
20 Generic Determination of Rate of Return on Common Equity for Public Utilities in 1985, 1986
21 and 1987 (Docket Nos. RM85-19-000, RM86-12-000, RM87-35-000 and RM88-25-000).
22 Further, I have been the consultant to the New York Chapter of the National Association of
23 Water Companies, which represented the water utility group in the Proceeding on Motion of
24 the Commission to Consider Financial Regulatory Policies for New York Utilities (Case 91-M-
25 0509). I have also submitted comments to the Federal Energy Regulatory Commission in its

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1 Notice of Proposed Rulemaking (Docket No. RM99-2-000) concerning Regional Transmission
2 Organizations and on behalf of the Edison Electric Institute in its intervention in the case of
3 Southern California Edison Company (Docket No. ER97-2355-000). Also, I was a member of
4 the panel of participants at the Technical Conference in Docket No. PL07-2 on the
5 Composition of Proxy Groups for Determining Gas and Oil Pipeline Return on Equity.

6 In late 1978, I arranged for the private placement of bonds on behalf of an investor-
7 owned public utility. I have assisted in the preparation of a report to the Delaware Public
8 Service Commission relative to the operations of the Lincoln and Ellendale Electric Company.
9 I was also engaged by the Delaware P.S.C. to review and report on the proposed financing
10 and disposition of certain assets of Sussex Shores Water Company (P.S.C. Docket Nos. 24-
11 79 and 47-79). I was a co-author of a Report on Proposed Mandatory Solid Waste Collection
12 Ordinance prepared for the Board of County Commissioners of Collier County, Florida.

13 I have been a consultant to the Bucks County Water and Sewer Authority concerning
14 rates and charges for wholesale contract service with the City of Philadelphia. My municipal
15 consulting experience also included an assignment for Baltimore County, Maryland, regarding
16 the City/County Water Agreement for Metropolitan District customers (Circuit Court for
17 Baltimore County in Case 34/153/87-CSP-2636).

18 I am a member of the Society of Utility and Regulatory Financial Analysis (formerly the
19 National Society of Rate of Return Analysts) and have attended several Financial Forums
20 sponsored by the Society. I attended the first National Regulatory Conference at the Marshall-
21 Wythe School of Law, College of William and Mary. I also attended an Executive Seminar
22 sponsored by the Colgate Darden Graduate Business School of the University of Virginia
23 concerning Regulated Utility Cost of Equity and the Capital Asset Pricing Model. In October
24 1984, I attended a Standard & Poor's Seminar on the Approach to Municipal Utility Ratings,
25 and in May 1985, I attended an S&P Seminar on Telecommunications Ratings.

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1 My lecture and speaking engagements include:

2	<u>Date</u>	<u>Occasion</u>	<u>Sponsor</u>
3			
4	April 2006	Thirty-eighth Financial Forum	Society of Utility & Regulatory
5			Financial Analysts
6	April 2001	Thirty-third Financial Forum	Society of Utility & Regulatory
7			Financial Analysts
8	December 2000	Pennsylvania Public Utility	Pennsylvania Bar Institute
9		Law Conference:	
10		Non-traditional Players	
11		in the Water Industry	
12	July 2000	EEI Member Workshop	Edison Electric Institute
13		Developing Incentives Rates:	
14		Application and Problems	
15	February 2000	The Sixth Annual	Exnet and Bruder, Gentile &
16		FERC Briefing	Marcoux, LLP
17	March 1994	Seventh Annual	Electric Utility
18		Proceeding	Business Environment Conf.
19	May 1993	Financial School	New England Gas Assoc.
20	April 1993	Twenty-Fifth	National Society of Rate
21		Financial Forum	of Return Analysts
22	June 1992	Rate and Charges	American Water Works
23		Subcommittee	Association
24		Annual Conference	
25	May 1992	Rates School	New England Gas Assoc.
26	October 1989	Seventeenth Annual	Water Committee of the
27		Eastern Utility	National Association
28		Rate Seminar	of Regulatory Utility
29			Commissioners Florida
30			Public Service Commission
31			and University of Utah
32	October 1988	Sixteenth Annual	Water Committee of the
33		Eastern Utility	National Association
34		Rate Seminar	of Regulatory Utility
35			Commissioners, Florida
36			Public Service
37			Commission and University
38			of Utah
39	May 1988	Twentieth Financial	National Society of
40		Forum	Rate of Return Analysts
41	October 1987	Fifteenth Annual	Water Committee of the
42		Eastern Utility	National Association
43		Rate Seminar	of Regulatory Utility
44			Commissioners, Florida
45			Public Service Commis-
46			sion and University of
47			Utah
48	September 1987	Rate Committee	American Gas Association

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1		Meeting	
2	May 1987	Pennsylvania	National Association of
3		Chapter	Water Companies
4		annual meeting	
5	October 1986	Eighteenth	National Society of Rate
6		Financial	of Return
7		Forum	
8	October 1984	Fifth National	American Bar Association
9		on Utility	
10		Rate-making	
11		Fundamentals	
12	March 1984	Management Seminar	New York State Telephone
13			Association
14	February 1983	The Cost of Capital	Temple University, School
15		Seminar	of Business Admin.
16	May 1982	A Seminar on	New Mexico State
17		Regulation	University, Center for
18		and The Cost of	Business Research
19		Capital	and Services
20	October 1979	Economics of	Brown University
21		Regulation	

APPENDIX B TO DIRECT TESTIMONY OF PAUL R. MOUL

RATESETTING PRINCIPLES

1
2 Traditional cost of service regulation, as implemented by a regulatory agency engaged
3 in ratesetting, such as the Commission, serves as a substitute for competition. In setting
4 rates, a regulatory agency must carefully consider the public's interest in reasonably priced, as
5 well as safe and reliable, service. The level of rates must also provide the public utility and its
6 investors with an opportunity to earn a rate of return for the public utility and its investors that
7 is commensurate with the risk to which the invested capital is exposed so that the public utility
8 has access to the capital required to meet its service responsibilities to its customers. Without
9 an opportunity to earn a fair rate of return, a public utility will be unable to attract sufficient
10 capital required to meet its responsibilities over time.

11 It is important to remember that regulated firms must compete for capital in a global
12 market with non-regulated firms, as well as municipal, state and federal governments.
13 Traditionally, a public utility has been responsible for providing a particular type of service to its
14 customers within a specific market area. Although this relationship with customers has been
15 changing, a regulated utility remains quite different from a non-regulated firm, which is free to
16 enter and exit competitive markets in accordance with available business opportunities.

17 As established by the landmark Bluefield and Hope cases,¹ several tests have been
18 articulated through which the regulator can determine the fairness or reasonableness of the
19 rate of return. These tests include a determination of whether the rate of return is (i) similar to
20 that of other financially sound businesses having similar or comparable risks, (ii) sufficient to
21 ensure confidence in the financial integrity of the public utility, and (iii) adequate to maintain
22 and support the credit of the utility, thereby enabling it to attract, on a reasonable cost basis,
23 the funds necessary to satisfy its capital requirements so that it can meet the obligation to

¹Bluefield Water Works & Improvement Co. v. P.S.C. of West Virginia, 262 U.S. 679 (1923)
and F.P.C. v. Hope Natural Gas Co., 320 U.S. 591 (1944).

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1 provide adequate and reliable service to the public.

2 A fair rate of return must not only provide the utility with the ability to attract new capital
3 it must also be fair to existing investors. An appropriate rate of return which may have been
4 reasonable at one point in time may become too high or too low at a subsequent point in time,
5 based upon changing business risks, economic conditions and alternative investment
6 opportunities. When applying the standards of a fair rate of return, it must be recognized that
7 the end result must provide for the payment of interest on the company's debt, the payment of
8 dividends on the company's stock, the recovery of costs associated with securing capital, the
9 maintenance of reasonable credit quality for the company, and support of the company's
10 financial condition, which today would include those measures of financial performance in the
11 areas of interest coverage and adequate cash flow derived from a reasonable level of
12 earnings.

APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL

EVALUATION OF RISK

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The rate of return required by investors is directly linked to the perceived level of risk.

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The greater the risk of an investment, the higher is the required rate of return necessary to

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compensate for that risk all else being equal. Because investors will seek the highest rate of

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return available, considering the risk involved, the rate of return must at least equal the

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investor-required, market-determined cost of capital if public utilities are to attract the

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necessary investment capital on reasonable terms.

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In the measurement of the cost of capital, it is necessary to assess the risk of a firm.

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The level of risk for a firm is often defined as the uncertainty of achieving expected

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performance, and is sometimes viewed as a probability distribution of possible outcomes.

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Hence, if the uncertainty of achieving an expected outcome is high, the risk is also high. As a

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consequence, high risk firms must offer investors higher returns than low risk firms, which pay

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less to attract capital from investors. This is because the level of uncertainty, or risk of not

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realizing expected returns, establishes the compensation required by investors in the capital

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markets. Of course, the risk of a firm must also be considered in the context of its ability to

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actually experience adequate earnings, which conform with a fair rate of return. Thus, if there

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is a high probability that a firm will not perform well due to fundamentally poor market

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conditions, investors will demand a higher return.

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The investment risk of a firm is comprised of its business risk and financial risk.

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Business risk is all risk other than financial risk, and is sometimes defined as the staying

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power of the market demand for a firm's product or service and the resulting inherent

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uncertainty of realizing expected pre-tax returns on the firm's assets. Business risk

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encompasses all operating factors, e.g., productivity, competition, management ability, etc.

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that bear upon the expected pre-tax operating income attributed to the fundamental nature of a

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firm's business. Financial risk results from a firm's use of borrowed funds (or similar sources

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1 of capital with fixed payments) in its capital structure, i.e., financial leverage. Thus, if a firm did
2 not employ financial leverage by borrowing any capital, its investment risk would be
3 represented by its business risk.

4 It is important to note that in evaluating the risk of regulated companies, financial
5 leverage cannot be considered in the same context as it is for non-regulated companies.
6 Financial leverage has a different meaning for regulated firms than for non-regulated
7 companies. For regulated public utilities, the cost of service formula gives the benefits of
8 financial leverage to consumers in the form of lower revenue requirements. For non-regulated
9 companies, all benefits of financial leverage are retained by the common stockholder.
10 Although retaining none of the benefits, regulated firms bear the risk of financial leverage.
11 Therefore, a regulated firm's rate of return on common equity must recognize the greater
12 financial risk shown by the higher leverage typically employed by public utilities.

13 Although no single index or group of indices can precisely quantify the relative
14 investment risk of a firm, financial analysts use a variety of indicators to assess that risk. For
15 example, the creditworthiness of a firm is revealed by its bond ratings. If the stock is traded,
16 the price-earnings multiple, dividend yield, and beta coefficients (a statistical measure of a
17 stock's relative volatility to the rest of the market) provide some gauge of overall risk. Other
18 indicators, which are reflective of business risk, include the variability of the rate of return on
19 equity, which is indicative of the uncertainty of actually achieving the expected earnings;
20 operating ratios (the percentage of revenues consumed by operating expenses, depreciation,
21 and taxes other than income tax), which are indicative of profitability; the quality of earnings,
22 which considers the degree to which earnings are the product of accounting principles or cost
23 deferrals; and the level of internally generated funds. Similarly, the proportion of senior capital
24 in a company's capitalization is the measure of financial risk, which is often analyzed in the
25 context of the equity ratio (i.e., the complement of the debt ratio).

APPENDIX D TO DIRECT TESTIMONY OF PAUL R. MOUL

COST OF EQUITY--GENERAL APPROACH

1
2 Through a fundamental financial analysis, the relative risk of a firm must be established
3 prior to the determination of its cost of equity. Any rate of return recommendation, which lacks
4 such a basis, will inevitably fail to provide a utility with a fair rate of return except by
5 coincidence. With a fundamental risk analysis as a foundation, standard financial models can
6 be employed by using informed judgment. The methods, which have been employed to
7 measure the cost of equity, include: the Discounted Cash Flow ("DCF") model, the Risk
8 Premium ("RP") approach, the Capital Asset Pricing Model ("CAPM") and the Comparable
9 Earnings ("CE") approach.

10 The traditional DCF model, while useful in providing some insight into the cost of
11 equity, is not an approach that should be used exclusively. The divergence of stock prices
12 from company-specific fundamentals can provide a misleading cost of equity calculation. As
13 reported in The Wall Street Journal on June 6, 1991, a statistical study published by Goldman
14 Sachs indicated that only 35% of stock price growth in the 1980's could be attributed to
15 earnings and interest rates. Further, 38% of the rise in stock prices during the 1980's was
16 attributed to unknown factors. The Goldman Sachs study highlights the serious limitations of a
17 model, such as DCF, which is founded upon identification of specific variables to explain stock
18 price growth. That is to say, when stock price growth exceeds growth in a company's earnings
19 per share, models such as DCF will misspecify investor expected returns, which are
20 comprised of capital gains, as well as dividend receipts. As such, a combination of methods
21 should be used to measure the cost of equity.

22 The Risk Premium analysis is founded upon the prospective cost of long-term debt,
23 i.e., the yield that the public utility must offer to raise long-term debt capital directly from
24 investors. To that yield must be added a risk premium in recognition of the greater risk of
25 common equity over debt. This additional risk is, of course, attributable to the fact that the

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1 payment of interest and principal to creditors has priority over the payment of dividends and
2 return of capital to equity investors. Hence, equity investors require a higher rate of return
3 than the yield on long-term corporate bonds.

4 The CAPM is a model not unlike the traditional Risk Premium. The CAPM employs the
5 yield on a risk-free interest-bearing obligation plus a premium as compensation for risk. Aside
6 from the reliance on the risk-free rate of return, the CAPM gives specific quantification to
7 systematic (or market) risk as measured by beta.

8 The Comparable Earnings approach measures the returns expected/experienced by
9 other non-regulated firms and has been used extensively in rate of return analysis for over a
10 half century. However, its popularity diminished in the 1970s and 1980s with the
11 popularization of market-based models. Recently, there has been renewed interest in this
12 approach. Indeed, the financial community has expressed the view that the regulatory
13 process must consider the returns, which are being achieved in the non-regulated sector so
14 that public utilities can compete effectively in the capital markets. Indeed, with additional
15 competition being introduced throughout the traditionally regulated public utility industry,
16 returns expected to be realized by non-regulated firms have become increasingly relevant in the
17 ratesetting process. The Comparable Earnings approach considers directly those
18 requirements and it fits the established standards for a fair rate of return set forth in the
19 landmark decisions on the issue of rate of return. These decisions require that a fair return for
20 a utility must be equal to that earned by firms of comparable risk.

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DISCOUNTED CASH FLOW ANALYSIS

1
2 Discounted Cash Flow ("DCF") theory seeks to explain the value of an economic or
3 financial asset as the present value of future expected cash flows discounted at the
4 appropriate risk-adjusted rate of return. Thus, if \$100 is to be received in a single payment 10
5 years subsequent to the acquisition of an asset, and the appropriate risk-related interest rate is
6 8%, the present value of the asset would be \$46.32 (Value = \$100 ÷ (1.08)¹⁰) arising from the
7 discounted future cash flow. Conversely, knowing the present \$46.32 price of an asset (where
8 price = value), the \$100 future expected cash flow to be received 10 years hence shows an
9 8% annual rate of return implicit in the price and future cash flows expected to be received.

10 In its simplest form, the DCF theory considers the number of years from which the cash
11 flow will be derived and the annual compound interest rate, which reflects the risk or
12 uncertainty, associated with the cash flows. It is appropriate to reiterate that the dollar values
13 to be discounted are future cash flows.

14 DCF theory is flexible and can be used to estimate value (or price) or the annual
15 required rate of return under a wide variety of conditions. The theory underlying the DCF
16 methodology can be easily illustrated by utilizing the investment horizon associated with a
17 preferred stock not having an annual sinking fund provision. In this case, the investment
18 horizon is infinite, which reflects the perpetuity of a preferred stock. If P represents price, Kp is
19 the required rate of return on a preferred stock, and D is the annual dividend (P and D with
20 time subscripts), the value of a preferred share is equal to the present value of the dividends to
21 be received in the future discounted at the appropriate risk-adjusted interest rate, Kp . In this
22 circumstance:

$$P_0 = \frac{D_1}{(1 + Kp)} + \frac{D_2}{(1 + Kp)^2} + \frac{D_3}{(1 + Kp)^3} + \dots + \frac{D_n}{(1 + Kp)^n}$$

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1 If $D_1 = D_2 = D_3 = \dots D_n$ as is the case for preferred stock, and n approaches infinity, as is the
2 case for non-callable preferred stock without a sinking fund, then this equation reduces to:

3
$$P_0 = \frac{D_1}{K_p}$$

4 This equation can be used to solve for the annual rate of return on a preferred stock when the
5 current price and subsequent annual dividends are known. For example, with $D_1 = \$1.00$, and
6 $P_0 = \$10$, then $K_p = \$1.00 \div \10 , or 10%.

7 The dividend discount equation, first shown, is the generic DCF valuation model for all
8 equities, both preferred and common. While preferred stock generally pays a constant
9 dividend, permitting the simplification subsequently noted, common stock dividends are not
10 constant. Therefore, absent some other simplifying condition, it is necessary to rely upon the
11 generic form of the DCF. If, however, it is assumed that $D_1, D_2, D_3, \dots D_n$ are systematically
12 related to one another by a constant growth rate (g), so that $D_0 (1 + g) = D_1, D_1 (1 + g) = D_2, D_2$
13 $(1 + g) = D_3$ and so on approaching infinity, and if K_s (the required rate of return on a common
14 stock) is greater than g , then the DCF equation can be reduced to:
15 which is the periodic form of the "Gordon" model.¹ Proof of the DCF equation is found in all

$$P_0 = \frac{D_1}{K_s - g} \text{ or } P_0 = \frac{D_0 (1 + g)}{K_s - g}$$

16 modern basic finance textbooks. This DCF equation can be easily solved as:

$$K_s = \frac{D_0 (1 + g)}{P_0} + g$$

¹Although the popular application of the DCF model is often attributed to the work of Myron J. Gordon in the mid-1950's, J. B. Williams expounded the DCF model in its present form nearly two decades earlier.

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1 which is the periodic form of the Gordon Model commonly applied in estimating equity rates of
2 return in rate cases. When used for this purpose, K_s is the annual rate of return on common
3 equity demanded by investors to induce them to hold a firm's common stock. Therefore, the
4 variables D_0 , P_0 and g must be estimated in the context of the market for equities, so that the
5 rate of return, which a public utility is permitted the opportunity to earn, has meaning and
6 reflects the investor-required cost rate.

7 Application of the Gordon model with market derived variables is straightforward. For
8 example, using the most recent prior annualized dividend (D_0) of \$0.80, the current price (P_0)
9 of \$10.00, and the investor expected dividend growth rate (g) of 5%, the solution of the DCF
10 formula provides a 13.4% rate of return. The dividend yield component in this instance is
11 8.4%, and the capital gain component is 5%, which together represent the total 13.4% annual
12 rate of return required by investors. The capital gain component of the total return may be
13 calculated with two adjacent future year prices. For example, in the eleventh year of the
14 holding period, the price per share would be \$17.10 as compared with the price per share of
15 \$16.29 in the tenth year which demonstrates the 5% annual capital gain yield.

16 Some DCF devotees believe that it is more appropriate to estimate the required return
17 on equity with a model which permits the use of multiple growth rates. This may be a plausible
18 approach to DCF, where investors expect different dividend growth rates in the near term and
19 long run. If two growth rates, one near term and one long-run, are to be used in the context of
20 a price (P_0) of \$10.00, a dividend (D_0) of \$0.80, a near-term growth rate of 5.5%, and a long-
21 run expected growth rate of 5.0% beginning at year 6, the required rate of return is 13.57%
22 solved with a computer by iteration.

Dividend Yield

24 The historical annual dividend yield for the Combination Group is shown on Schedule
25 D10. The 2006-2010 five-year average dividend yield was 4.5% for the Combination Group.

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1 The monthly dividend yields for the past twelve months are shown graphically on Schedule
2 D12. These dividend yields reflect an adjustment to the month-end closing prices to remove
3 the pro rata accumulation of the quarterly dividend amount since the last ex-dividend date.

4 The ex-dividend date usually occurs two business days before the record date of the
5 dividend (i.e., the date by which a shareholder must own the shares to be entitled to the
6 dividend payment--usually about two to three weeks prior to the actual payment). During a
7 quarter (here defined as 91 days), the price of a stock moves up ratably by the dividend
8 amount as the ex-dividend date approaches. The stock's price then falls by the amount of the
9 dividend on the ex-dividend date. Therefore, it is necessary to calculate the fraction of the
10 quarterly dividend since the time of the last ex-dividend date and to remove that amount from
11 the price. This adjustment reflects normal recurring pricing of stocks in the market, and
12 establishes a price which will reflect the true yield on a stock.

13 A six-month average dividend yield has been used to recognize the prospective
14 orientation of the ratesetting process as explained in the direct testimony. For the purpose of
15 a DCF calculation, the average dividend yields must be adjusted to reflect the prospective
16 nature of the dividend payments, i.e., the higher expected dividends for the future rather than
17 the recent dividend payment annualized. An adjustment to the dividend yield component,
18 when computed with annualized dividends, is required based upon investor expectation of
19 quarterly dividend increases.

20 The procedure to adjust the average dividend yield for the expectation of a dividend
21 increase during the initial investment period will be at a rate of one-half the growth component,
22 developed below. The DCF equation, showing the quarterly dividend payments as D_0 , may be
23 stated in this fashion:

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$$K = \frac{D_0(1+g)^0 + D_0(1+g)^0 + D_0(1+g)^1 + D_0(1+g)^1}{P_0} + g$$

1 The adjustment factor, based upon one-half the expected growth rate developed in my direct
2 testimony, will be 2.875% (5.75% x .5) for the Combination Group, which assumes that two
3 dividend payments will be at the expected higher rate during the initial investment period.
4 Using the six-month average dividend yield as a base, the prospective (forward) dividend yield
5 would be 4.63% (4.50% x 1.02875) for the Combination Group.

6 Another DCF model that reflects the discrete growth in the quarterly dividend (D_0) is as
7 follows:

$$K = \frac{D_0(1+g)^{25} + D_0(1+g)^{50} + D_0(1+g)^{75} + D_0(1+g)^{1.00}}{P_0} + g$$

8 This procedure confirms the reasonableness of the forward dividend yield previously
9 calculated. The quarterly discrete adjustment provides a dividend yield of 4.66% (4.50% x
10 1.03569) for the Combination Group. The use of an adjustment is required for the periodic
11 form of the DCF in order to properly recognize that dividends grow on a discrete basis.

12 In either of the preceding DCF dividend yield adjustments, there is no recognition for
13 the compound returns attributed to the quarterly dividend payments. Investors have the
14 opportunity to reinvest quarterly dividend receipts. Recognizing the compounding of the
15 periodic quarterly dividend payments (D_0), results in a third DCF formulation:

$$k = \left[\left(1 + \frac{D_0}{P_0} \right)^4 - 1 \right] + g$$

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1 This DCF equation provides no further recognition of growth in the quarterly dividend.
2 Combining discrete quarterly dividend growth with quarterly compounding would provide the
3 following DCF formulation, stating the quarterly dividend payments (D_0):

$$k = \left[\left(1 + \frac{D_0 (1+g)^{25}}{P_0} \right)^4 - 1 \right] + g$$

4 A compounding of the quarterly dividend yield provides another procedure to recognize the
5 necessity for an adjusted dividend yield. The unadjusted average quarterly dividend yield was
6 1.1250% ($4.50\% \div 4$) for the Combination Group. The compound dividend yield would be
7 4.64% ($1.011408^4 - 1$) for the Combination Group, recognizing quarterly dividend payments in a
8 forward-looking manner. These dividend yields conform with investors' expectations in the
9 context of reinvestment of their cash dividend.

10 For the Combination Group, a 4.64% forward-looking dividend yield is the average
11 ($4.63\% + 4.66\% + 4.64\% = 13.93\% \div 3$) of the adjusted dividend yield using the form D_0/P_0
12 $(1+.5g)$, the dividend yield recognizing discrete quarterly growth, and the quarterly compound
13 dividend yield with discrete quarterly growth.

Growth Rate

14
15 If viewed in its infinite form, the DCF model is represented by the discounted value of
16 an endless stream of growing dividends. It would, however, require 100 years of future
17 dividend payments so that the discounted value of those payments would equate to the
18 present price so that the discount rate and the rate of return shown by the simplified Gordon
19 form of the DCF model would be about the same. A century of dividend receipts represents
20 an unrealistic investment horizon from almost any perspective. Because stocks are not held
21 by investors forever, the growth in the share value (i.e., capital appreciation, or capital gains

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1 yield) is most relevant to investors' total return expectations. Hence, investor expected returns
2 in the equity market are provided by capital appreciation of the investment as well as receipt of
3 dividends. As such, the sale price of a stock can be viewed as a liquidating dividend which can
4 be discounted along with the annual dividend receipts during the investment holding period to
5 arrive at the investor expected return.

6 In its constant growth form, the DCF assumes that with a constant return on book
7 common equity and constant dividend payout ratio, a firm's earnings per share, dividends per
8 share and book value per share will grow at the same constant rate, absent any external
9 financing by a firm. Because these constant growth assumptions do not actually prevail in the
10 capital markets, the capital appreciation potential of an equity investment is best measured by
11 the expected growth in earnings per share. Since the traditional form of the DCF assumes no
12 change in the price-earnings multiple, the value of a firm's equity will grow at the same rate as
13 earnings per share. Hence, the capital gains yield is best measured by earnings per share
14 growth using company-specific variables.

15 Investors consider both historical and projected data in the context of the expected
16 growth rate for a firm. An investor can compute historical growth rates using compound
17 growth rates or growth rate trend lines. Otherwise, an investor can rely upon published growth
18 rates as provided in widely-circulated, influential publications. However, a traditional constant
19 growth DCF analysis that is limited to such inputs suffers from the assumption of no change in
20 the price-earnings multiple, i.e., that the value of a firm's equity will grow at the same rate as
21 earnings. Some of the factors which actually contribute to investors' expectations of earnings
22 growth and which should be considered in assessing those expectations, are: (i) the earnings
23 rate on existing equity, (ii) the portion of earnings not paid out in dividends, (iii) sales of
24 additional common equity, (iv) reacquisition of common stock previously issued, (v) changes in
25 financial leverage, (vi) acquisitions of new business opportunities, (vii) profitable liquidation of

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1 assets, and (viii) repositioning of existing assets. The realities of the equity market regarding
2 total return expectations, however, also reflect factors other than these inputs. Therefore, the
3 DCF model contains overly restrictive limitations when the growth component is stated in
4 terms of earnings per share (the basis for the capital gains yield) or dividends per share (the
5 basis for the infinite dividend discount model). In these situations, there is inadequate
6 recognition of the capital gains yields arising from stock price growth which could exceed
7 earnings or dividends growth.

8 To assess the growth component of the DCF, analysts' projections of future growth
9 influence investor expectations as explained above. One influential publication is The Value
10 Line Investment Survey which contains estimated future projections of growth. The Value Line
11 Investment Survey provides growth estimates which are stated within a common economic
12 environment for the purpose of measuring relative growth potential. The basis for these
13 projections is the Value Line 3 to 5 year hypothetical economy. The Value Line hypothetical
14 economic environment is represented by components and subcomponents of the National
15 Income Accounts which reflect in the aggregate assumptions concerning the unemployment
16 rate, manpower productivity, price inflation, corporate income tax rate, high-grade corporate
17 bond interest rates, and Fed policies. Individual estimates begin with the correlation of sales,
18 earnings and dividends of a company to appropriate components or subcomponents of the
19 future National Income Accounts. These calculations provide a consistent basis for the
20 published forecasts. Value Line's evaluation of a specific company's future prospects are
21 considered in the context of specific operating characteristics that influence the published
22 projections. Of particular importance for regulated firms, Value Line considers the regulatory
23 quality, rates of return recently authorized, the historic ability of the firm to actually experience
24 the authorized rates of return, the firm's budgeted capital spending, the firm's financing
25 forecast, and the dividend payout ratio. The wide circulation of this source and frequent

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1 reference to Value Line in financial circles indicate that this publication has an influence on
2 investor judgment with regard to expectations for the future.

3 There are other sources of earnings growth forecasts. One of these sources is
4 Morningstar, which is a leading provider of independent investment research. Morningstar
5 provides data on approximately 360,000 investment offerings and is the publisher of the
6 Ibbotson Yearbook. Another source is the Institutional Brokers Estimate System ("IBES").
7 The IBES service provides data on consensus earnings per share forecasts and five-year
8 earnings growth rate estimates. The publisher of IBES has been purchased by Thomson/First
9 Call. The IBES forecasts have been integrated into the First Call consensus growth forecasts.
10 The earnings estimates are obtained from financial analysts at brokerage research
11 departments and from institutions whose securities analysts are projecting earnings for
12 companies in the First Call universe of companies. Other services that tabulate earnings
13 forecasts and publish them are Zacks Investment Research. As with the IBES/First Call
14 forecasts, Zacks provide consensus forecasts collected from analysts for most publically
15 traded companies.

16 In each of these publications, forecasts of earnings per share for the current and
17 subsequent year receive prominent coverage. That is to say, IBES/First Call, Zacks,
18 Morningstar, and Value Line show estimates of current-year earnings and projections for the
19 next year. While the DCF model typically focuses upon long-run estimates of growth, stock
20 prices are clearly influenced by current and near-term earnings prospects. Therefore, the
21 near-term earnings per share growth rates should also be factored into a growth rate
22 determination.

23 Although forecasts of future performance are investor influencing², equity investors

²As shown in a National Bureau of Economic Research monograph by John G. Cragg and
Burton G. Malkiel, Expectations and the Structure of Share Prices, University of Chicago Press 1982.

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1 may also rely upon the observations of past performance. Investors' expectations of future
2 growth rates may be determined, in part, by an analysis of historical growth rates. It is
3 apparent that any serious investor would advise himself/herself of historical performance prior
4 to taking an investment position in a firm. Earnings per share and dividends per share
5 represent the principal financial variables which influence investor growth expectations.

6 Other financial variables are sometimes considered in rate case proceedings. For
7 example, a company's internal growth rate, derived from the return rate on book common
8 equity and the related retention ratio, is sometimes considered. This growth rate measure is
9 represented by the Value Line forecast "*BxR*" shown on Schedule D14. Internal growth rates
10 are often used as a proxy for book value growth. Unfortunately, this measure of growth is
11 often not reflective of investor-expected growth. This is especially important when there is an
12 indication of a prospective change in dividend payout ratio, earned return on book common
13 equity, change in market-to-book ratios or other fundamental changes in the character of the
14 business. Nevertheless, I have also shown the historical and projected growth rates in book
15 value per share and internal growth rates.

Leverage Adjustment

16
17 As noted previously, the divergence of stock prices from book values creates a conflict
18 within the DCF model when the results of a market-derived cost of equity are applied to the
19 common equity account measured at book value in the ratesetting context. This is the
20 situation today where the market price of stock exceeds its book value for most companies.
21 This divergence of price and book value also creates a financial risk difference, whereby the
22 capitalization of a utility measured at its market value contains relatively less debt and more
23 equity than the capitalization measured at its book value. It is a well-accepted fact of financial
24 theory that a relatively higher proportion of equity in the capitalization has less financial risk
25 than another capital structure more heavily weighted with debt. This is the situation for the

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1 Combination Group where the market value of its capitalization contains more equity than is
 2 shown by the book capitalization. The following comparison demonstrates this situation where
 3 the market capitalization is developed by taking the "Fair Value of Financial Instruments"
 4 (Disclosures about Fair Value of Financial Instruments -- Statement of Financial Accounting
 5 Standards ("FAS") No. 107) as shown in the annual report for these companies and the
 6 market value of the common equity using the price of stock. The comparison of capital
 7 structure ratios is:

	Capitalization at Market Value (Fair Value)	Capitalization at Book Value (Carrying Amounts)
<u>Combination Group</u>		
Long-term Debt	45.64%	52.81%
Preferred Stock	0.48	0.57
Common Equity	53.88	46.62
Total	100.00%	100.00%

17 With regard to the capital structure ratios represented by the carrying amounts shown above,
 18 there are some variances from the ratios shown on Schedule D10. Variances arise from the
 19 use of balance sheet values in computing the capital structure ratios shown on Schedule D10
 20 and the use of the Carrying Amounts of the Financial Instruments according to FAS 107 (the
 21 Carrying Amounts were used in the table shown above to be comparable to the Fair Value
 22 amounts used in the comparison calculations).

23 With the capital ratios calculated above, is necessary to first calculate the cost of equity
 24 for a firm without any leverage. The cost of equity for an unleveraged firm using the capital
 25 structure ratios calculated with market values is:

$$k_u = k_e - (((k_u - i) (1-t) D / E) - (k_u - d) P / E)$$

$$8.66\% = 10.39\% - (((8.66\% - 5.55\%) 0.65) 45.64\%/53.88\%) - (8.66\% - 6.04\%) 0.48\%/53.88\%$$

28 where k_u = cost of equity for an all-equity firm, k_e = market determined cost equity, i = cost of
 29 debt¹, d = dividend rate on preferred stock², D = debt ratio, P = preferred stock ratio, and E =

¹ The cost of debt is the six-month average yield on Moody's A rated public utility bonds.

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1 common equity ratio. The formula shown above indicates that the cost of equity for a firm with
2 100% equity is 8.66% using the market value of the Combination Group's capitalization.
3 Having determined that the cost of equity is 8.66% for a firm with 100% equity, the rate of
4 return on common equity associated with the book value capital structure is:

$$5 \quad k_e = k_u + (((k_u - i) (1-t) D / E) + (k_u - d) P / E)$$

$$10.98\% = 8.66\% + (((8.66\% - 5.55\%) 0.65) 52.81\% / 46.62\%) + (8.66\% - 6.04\%) 0.57\% / 46.62\%$$

² The cost of preferred is the six-month average yield on Moody's "a" rated preferred stock.

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INTEREST RATES

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Interest rates can be viewed in their traditional nominal terms (i.e., the stated rate of interest) and in real terms (i.e., the stated rate of interest less the expected rate of inflation). Absent consideration of inflation, the real rate of interest is determined generally by supply factors which are influenced by investors willingness to forego current consumption (i.e., to save) and demand factors that are influenced by the opportunities to derive income from productive investments. Added to the real rate of interest is compensation required by investors for the inflationary impact of the declining purchasing power of their income received in the future. While interest rates are clearly influenced by the changing annual rate of inflation, it is important to note that the expected rate of inflation that is reflected in current interest rates may be quite different from the prevailing rate of inflation.

Rates of interest also vary by the type of interest bearing instrument. Investors require compensation for the risk associated with the term of the investment and the risk of default. The risk associated with the term of the investment is usually shown by the yield curve, i.e., the difference in rates across maturities. The typical structure is represented by a positive yield curve, which provides progressively higher interest rates as the maturities are lengthened. Flat (i.e., relatively level rates across maturities) or inverted (i.e., higher short-term rates than long-term rates) yield curves occur less frequently.

The risk of default is typically associated with the creditworthiness of the borrower. Differences in interest rates can be traced to the credit quality ratings assigned by the bond rating agencies, such as Moody's Investors Service, Inc. and Standard & Poor's Corporation. Obligations of the United States Treasury are usually considered to be free of default risk, and hence reflect only the real rate of interest, compensation for expected inflation, and maturity risk. The Treasury has been issuing inflation-indexed notes, which automatically provide compensation to investors for future inflation, thereby providing a lower current yield on these issues.

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Interest Rate Environment

1

2 Federal Reserve Board ("Fed") policy actions, which impact directly short-term interest rates
3 also substantially, affect investor sentiment in long-term fixed-income securities markets. In
4 this regard, the Fed has often pursued policies designed to build investor confidence in the
5 fixed-income securities market. Formative Fed policy has had a long history, as exemplified
6 by the historic 1951 Treasury-Federal Reserve Accord, and more recently, deregulation within
7 the financial system, which increased the level and volatility of interest rates. The Fed has
8 indicated that it will follow a monetary policy designed to promote noninflationary economic
9 growth.

10 As background to the recent levels of interest rates, history shows that the Open
11 Market Committee of the Federal Reserve board ("FOMC") began a series of moves toward
12 lower short-term interest rates in mid-1990 -- at the outset of the previous recession.
13 Monetary policy was influenced at that time by (i) steps taken to reduce the federal budget
14 deficit, (ii) slowing economic growth, (iii) rising unemployment, and (iv) measures intended to
15 avoid a credit crunch. Thereafter, the Federal government initiated several bold proposals to
16 deal with future borrowings by the Treasury. With lower expected federal budget deficits and
17 reduced Treasury borrowings, together with limitations on the supply of new 30-year Treasury
18 bonds, long-term interest rates declined to a twenty-year low, reaching a trough of 5.78% in
19 October 1993.

20 On February 4, 1994, the FOMC began a series of increases in the Fed Funds rate
21 (i.e., the interest rate on excess overnight bank reserves). The initial increase represented the
22 first rise in short-term interest rates in five years. The series of seven increases doubled the
23 Fed Funds rate to 6%. The increases in short-term interest rates also caused long-term rates
24 to move up, continuing a trend, which began in the fourth quarter of 1993. The cyclical peak in
25 long-term interest rates was reached on November 7 and 14, 1994 when 30-year Treasury
26 bonds attained an 8.16% yield. Thereafter, long-term Treasury bond yields generally declined.

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1 Beginning in mid-February 1996, long-term interest rates moved upward from their
2 previous lows. After initially reaching a level of 6.75% on March 15, 1996, long-term interest
3 rates continued to climb and reached a peak of 7.19% on July 5 and 8, 1996. For the period
4 leading up to the 1996 Presidential election, long-term Treasury bonds generally traded within
5 this range. After the election, interest rates moderated, returning to a level somewhat below
6 the previous trading range. Thereafter, in December 1996, interest rates returned to a range
7 of 6.5% to 7.0%, which existed for much of 1996.

8 On March 25, 1997, the FOMC decided to tighten monetary conditions through a one-
9 quarter percentage point increase in the Fed Funds rate. This tightening increased the Fed
10 Funds rate to 5.5%. In making this move, the FOMC stated that it was concerned by
11 persistent strength of demand in the economy, which it feared would increase the risk of
12 inflationary imbalances that could eventually interfere with the long economic expansion.

13 In the fourth quarter of 1997, the yields on Treasury bonds began to decline rapidly in
14 response to an increase in demand for Treasury securities caused by a flight to safety
15 triggered by the currency and stock market crisis in Asia. Liquidity provided by the Treasury
16 market makes these bonds an attractive investment in times of crisis. This is because
17 Treasury securities encompass a very large market, which provides ease of trading, and carry
18 a premium for safety. During the fourth quarter of 1997, Treasury bond yields pierced the
19 psychologically important 6% level for the first time since 1993.

20 Through the first half of 1998, the yields on long-term Treasury bonds fluctuated within
21 a range of about 5.6% to 6.1% reflecting their attractiveness and safety. In the third quarter of
22 1998, there was further deterioration of investor confidence in global financial markets. This
23 loss of confidence followed the moratorium (i.e., default) by Russia on its sovereign debt and
24 fears associated with problems in Latin America. While not significant to the global economy
25 in the aggregate, the August 17 default by Russia had a significant negative impact on investor
26 confidence, following earlier discontent surrounding the crisis in Asia. These events

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1 subsequently led to a general pull back of risk-taking as displayed by banks growing
2 reluctance to lend, worries of an expanding credit crunch, lower stock prices, and higher yields
3 on bonds of riskier companies. These events contributed to the failure of the hedge fund,
4 Long-Term Capital Management.

5 In response to these events, the FOMC cut the Fed Funds rate just prior to the mid-
6 term Congressional elections. The FOMC's action was based upon concerns over how
7 increasing weakness in foreign economies would affect the U.S. economy. As recently as July
8 1998, the FOMC had been more concerned about fighting inflation than the state of the
9 economy. The initial rate cut was the first of three reductions by the FOMC. Thereafter, the
10 yield on long-term Treasury bonds reached a 30-year low of 4.70% on October 5, 1998. Long-
11 term Treasury yields below 5% had not been seen since 1967. Unlike the first rate cut that
12 was widely anticipated, the second rate reduction by the FOMC was a surprise to the markets.
13 A third reduction in short-term interest rates occurred in November 1998 when the FOMC
14 reduced the Fed Funds rate to 4.75%.

15 All of these events prompted an increase in the prices for Treasury bonds, which lead
16 to the low yields described above. Another factor that contributed to the decline in yields on
17 long-term Treasury bonds was a reduction in the supply of new Treasury issues coming to
18 market due to the Federal budget surplus -- the first in nearly 30 years. The dollar amount of
19 Treasury bonds being issued declined by 30% in two years thus resulting in higher prices and
20 lower yields. In addition, rumors of some struggling hedge funds unwinding their positions
21 further added to the gains in Treasury bond prices.

22 The financial crisis that spread from Asia to Russia and to Latin America pushed
23 nervous investors from stocks into Treasury bonds, thus increasing demand for bonds, just
24 when supply was shrinking. There was also a move from corporate bonds to Treasury bonds
25 to take advantage of appreciation in the Treasury market. This resulted in a certain amount of
26 exuberance for Treasury bond investments that formerly was reserved for the stock market.

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1 Moreover, yields in the fourth quarter of 1998 became extremely volatile as shown by Treasury
2 yields that fell from 5.10% on September 29 to 4.70% on October 5, and thereafter returned to
3 5.10% on October 13. A decline and rebound of 40 basis points in Treasury yields in a two-
4 week time frame is remarkable.

5 Beginning in mid-1999, the FOMC raised interest rates on six occasions reversing its
6 actions in the fall of 1998. On June 30, 1999, August 24, 1999, November 16, 1999, February
7 2, 2000, March 21, 2000, and May 16, 2000, the FOMC raised the Fed Funds rate to 6.50%.
8 This brought the Fed Funds rate to its highest level since 1991, and was 175 basis points
9 higher than the level that occurred at the height of the Asian currency and stock market crisis.
10 At the time, these actions were taken in response to more normally functioning financial
11 markets, tight labor markets, and a reversal of the monetary ease that was required earlier in
12 response to the global financial market turmoil.

13 As the year 2000 drew to a close, economic activity slowed and consumer confidence
14 began to weaken. In two steps at the beginning and at the end of January 2001, the FOMC
15 reduced the Fed Funds rate by one percentage point. These actions brought the Fed Funds
16 rate to 5.50%. The FOMC described its actions as “a rapid and forceful response of monetary
17 policy” to eroding consumer and business confidence exemplified by weaker retail sales and
18 business spending on capital equipment and cut backs in manufacturing production.
19 Subsequently, on March 20, 2001, April 18, 2001, May 15, 2001, June 27, 2001, and August
20 21, 2001, the FOMC lowered the Fed Funds in steps consisting of three 50 basis points
21 decrements followed by two 25 basis points decrements. These actions took the Fed Funds
22 rate to 3.50%. The FOMC observed on August 21, 2001:

23 Household demand has been sustained, but business profits
24 and capital spending continue to weaken and growth abroad
25 is slowing, weighing on the U.S. economy. The associated
26 easing of pressures on labor and product markets is
27 expected to keep inflation contained.

28
29 Although long-term prospects for productivity growth and the
30 economy remain favorable, the Committee continues to

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1 believe that against the background of its long-run goals of
2 price stability and sustainable economic growth and of the
3 information currently available, the risks are weighted mainly
4 toward conditions that may generate economic weakness in
5 the foreseeable future.
6

7 After the terrorist attack on September 11, 2001, the FOMC made two additional 50 basis
8 points reductions in the Fed Funds rate. The first reduction occurred on September 17, 2001
9 and followed the four-day closure of the financial markets following the terrorist attacks. The
10 second reduction occurred at the October 2 meeting of the FOMC where it observed:

11 The terrorist attacks have significantly heightened uncertainty
12 in an economy that was already weak. Business and
13 household spending as a consequence are being further
14 damped. Nonetheless, the long-term prospects for
15 productivity growth and the economy remain favorable and
16 should become evident once the unusual forces restraining
17 demand abate.
18

19 Afterward, the FOMC reduced the Fed Funds rate by 50 basis points on November 6, 2001
20 and by 25 basis points on December 11, 2001. In total, short-term interest rates were reduced
21 by the FOMC eleven (11) times during the year 2001. These actions cut the Fed Funds rate
22 by 4.75% and resulted in 1.75% for the Fed Funds rate.

23 In an attempt to deal with weakening fundamentals in the economy recovering from the
24 recession that began in March 2001, the FOMC provided a psychologically important one-half
25 percentage point reduction in the federal funds rate. The rate cut was twice as large as the
26 market expected, and brought the fed funds rate to 1.25% on November 6, 2002. The FOMC
27 stated that:

28 The Committee continues to believe that an accommodative
29 stance of monetary policy, coupled with still-robust
30 underlying growth in productivity, is providing important
31 ongoing support to economic activity. However, incoming
32 economic data have tended to confirm that greater
33 uncertainty, in part attributable to heightened geopolitical
34 risks, is currently inhibiting spending, production, and
35 employment. Inflation and inflation expectations remain well
36 contained.
37

38 In these circumstances, the Committee believes that today's
39 additional monetary easing should prove helpful as the

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1 economy works its way through this current soft spot. With
2 this action, the Committee believes that, against the
3 background of its long-run goals of price stability and
4 sustainable economic growth and of the information currently
5 available, the risks are balanced with respect to the
6 prospects for both goals in the foreseeable future.
7

8 As 2003 unfolded, there was a continuing expectation of lower yields on Treasury securities.

9 In fact, the yield on ten-year Treasury notes reached a 45-year low near the end of the second
10 quarter of 2003. For long-term Treasury bonds, those yields culminated with a 4.24% yield on
11 June 13, 2003. Soon thereafter, the FOMC reduced the Fed Funds rate by 25 basis points on
12 June 25, 2003. In announcing its action, the FOMC stated:

13 The Committee continues to believe that an accommodative
14 stance of monetary policy, coupled with still robust underlying
15 growth in productivity, is providing important ongoing support
16 to economic activity. Recent signs point to a firming in
17 spending, markedly improved financial conditions, and labor
18 and product markets that are stabilizing. The economy,
19 nonetheless, has yet to exhibit sustainable growth. With
20 inflationary expectations subdued, the Committee judged that
21 a slightly more expansive monetary policy would add further
22 support for an economy which it expects to improve over
23 time.
24

25 Thereafter, intermediate and long-term Treasury yields moved marketedly higher. Higher
26 yields on long-term Treasury bonds, which exceeded 5.00% can be traced to: (i) the market's
27 disappointment that the Fed Funds rate was not reduced below 1.00%, (ii) an indication that
28 the Fed will not use unconventional methods for implementing monetary policy, (iii) growing
29 confidence in a strengthening economy, and (iv) concerns regarding the Federal budget
30 deficit. All these factors significantly changed the sentiment in the bond market.

31 For the remainder of 2003, the FOMC continued with its balanced monetary policy,
32 thereby retaining the 1% Fed Funds rate. However, in 2004, the FOMC initiated a policy of
33 moving toward a more neutral Fed Funds rate (i.e., removing the bias of abnormal low rates).
34 On June 30, 2004, August 10, 2004, September 21, 2004, November 10, 2004, December 14,
35 2004, February 2, 2005, March 22, 2005, May 3, 2005, June 30, 2005, August 9, 2005,
36 September 20, 2005, November 1, 2005, December 13, 2005, January 31, 2006, March 28,

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1 2006, May 10, 2006, and June 29, 2006, the FOMC increased the Fed Funds rate in
2 seventeen 25 basis point increments. These policy actions are widely interpreted as part of
3 the process of moving toward a more neutral range for the Fed Funds rate.

4 Just after the FOMC meeting on August 7, 2007, where the FOMC decided to retain a
5 5.25% Fed Funds rate, turmoil in the credit markets prompted central banks throughout the
6 world to inject over \$325 billion of reserves into the banking system over a three-day period in
7 reaction to a credit crunch. Problems had been developing earlier in 2007, beginning in the
8 market for asset-backed securities linked to subprime mortgages. Valuation uncertainties for
9 these securities caused liquidity concerns for hedge funds, investment banks, and financial
10 institutions. The market for commercial paper, the most liquid part of the credit markets for
11 non-Treasury securities, was also affected. In response to the market turmoil, the FOMC
12 issued the following statement, the first of its type since after the September 11, 2001
13 terrorists' attack.

14 The Federal Reserve is providing liquidity to facilitate the
15 orderly functioning of financial markets.

16
17 The Federal Reserve will provide reserves as necessary
18 through open market operations to promote trading in the
19 federal funds market at rates close to the Federal Open
20 Market Committee's target rate of 5-1/4 percent. In current
21 circumstances, depository institutions may experience
22 unusual funding needs because of dislocations in money and
23 credit markets. As always, the discount window is available
24 as a source of funding.

25
26 Then, one week after its initial announcement, the FOMC made a surprise reduction of 50
27 basis points in the discount rate to narrow the spread between this rate and the target Fed
28 Funds rate. At the same time, the FOMC made the following statement:

29 Financial market conditions have deteriorated, and tighter
30 credit conditions and increased uncertainty have the potential
31 to restrain economic growth going forward. In these
32 circumstances, although recent data suggest that the
33 economy has continued to expand at a moderate pace, the
34 Federal Open Market Committee judges that the downside
35 risks to growth have increased appreciably. The Committee
36 is monitoring the situation and is prepared to act as needed

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1 to mitigate the adverse effects on the economy arising from
2 the disruptions in financial markets.

3
4 Thereafter, at its regularly scheduled meeting on September 18, 2007, the FOMC reduced the
5 target Fed Funds rate to 4.75% and the discount rate was reduced to 5.25% in an effort to
6 forestall the adverse effects of the financial market turmoil on the economy generally. Further
7 reductions of 25 basis points occurred at the next two FOMC meetings on October 31, 2007
8 and on December 11, 2007. The December 11, 2007 FOMC statement indicated that:

9 Incoming information suggests that economic growth is
10 slowing, reflecting the intensification of the housing
11 correction and some softening in business and consumer
12 spending. Moreover, strains in financial markets have
13 increased in recent weeks. Today's action, combined with
14 the policy actions taken earlier, should help promote
15 moderate growth over time.

16
17 Readings on core inflation have improved modestly this year,
18 but elevated energy and commodity prices, among other
19 factors, may put upward pressure on inflation. In this
20 context, the Committee judges that some inflation risks
21 remain, and it will continue to monitor inflation developments
22 carefully.

23
24 Recent developments, including the deterioration in financial
25 market conditions, have increased the uncertainty
26 surrounding the outlook for economic growth and inflation.
27 The Committee will continue to assess the effects of financial
28 and other developments on economic prospects and will act
29 as needed to foster price stability and sustainable economic
30 growth.

31
32 With these actions, the Fed Funds rate and the discount rate closed the calendar year 2007 at
33 4.25% and 4.75%, respectively.

34 During 2008, many critical events occurred that influenced the capital markets, and
35 hence interest rates. They include: (i) the collapse of The Bear Stearns Company and its
36 acquisition by JPMorgan Chase & Co. with the aid of the Federal Reserve Bank of New York
37 announced on March 16, 2008; (ii) the failure of IndyMac on July 11, 2008, which was at the
38 time the third-largest banking failure in U.S. history, after a "run on the bank" by depositors; (iii)
39 the placement of the government-sponsored enterprises ("GSE") Federal National Mortgage

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1 Association (Fannie Mae) and Freddie Mac into conservatorship on September 7, 2008 by the
2 Federal Housing Finance Agency; (iv) the largest bankruptcy filing in history by Lehman
3 Brothers Holding, Inc. on September 15, 2008; (v) the acquisition of the banking operations of
4 Washington Mutual, then the largest U.S. savings bank, by JPMorgan Chase on September
5 24, 2008, (Washington Mutual's holding company subsequently filed for bankruptcy
6 protection); (vi) the rescue of Merrill Lynch & Co., Inc. by Bank of America on September 15,
7 2008, with assistance of the Federal government; (vii) the effective nationalization on
8 September 23, 2008, of American International Group, then the world's largest insurance
9 company, through the acquisition of 79.9% of its equity by the U.S. Treasury and (viii) other
10 significant events affecting financial markets globally. The FOMC acted decisively in response
11 to the events described above. Acting prior to its first regularly scheduled meeting in 2008, on
12 January 22, 2008, the FOMC reduced the fed funds target by 75 basis points to 3.50% and the
13 discount rate was reduced by a corresponding amount to 4.00%. Actions by the FOMC
14 between meetings are unusual occurrences in recent years, thereby signifying the urgency
15 that the FOMC saw in taking immediate action on monetary policy in response to the financial
16 crisis. Then on January 30, 2008, the fed funds target rate and discount rate were further
17 reduced by 50 basis points, bringing those rates to 3.00% and 3.50%, respectively. Credit
18 market turmoil continued, and after the collapse of The Bear Stearn Companies noted above,
19 the FOMC stated:

20 The Federal Reserve on Sunday announced two initiatives
21 designed to bolster market liquidity and promote orderly
22 market functioning. Liquid, well-functioning markets are
23 essential for the promotion of economic growth.
24

25 First, the Federal Reserve Board voted unanimously to
26 authorize the Federal Reserve Bank of New York to create a
27 lending facility to improve the ability of primary dealers to
28 provide financing to participants in securitization markets.
29 This facility will be available for business on Monday, March
30 17. It will be in place for at least six months and may be
31 extended as conditions warrant. Credit extended to primary
32 dealers under this facility may be collateralized by a broad
33 range of investment-grade debt securities. The interest rate

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1 charged on such credit will be the same as the primary credit
2 rate, or discount rate, at the Federal Reserve Bank of New
3 York.
4

5 Second, the Federal Reserve Board unanimously approved a
6 request by the Federal Reserve Bank of New York to
7 decrease the primary credit rate from 3-1/2 percent to 3-1/4
8 percent, effective immediately. This step lowers the spread of
9 the primary credit rate over the Federal Open Market
10 Committee's target federal funds rate to 1/4 percentage
11 point. The Board also approved an increase in the maximum
12 maturity of primary credit loans to 90 days from 30 days.
13

14 The Board also approved the financing arrangement
15 announced by JPMorgan Chase & Co. and The Bear Stearns
16 Companies Inc.
17

18 Then on March 18, 2008, the FOMC reduced the fed funds rate to 2.25% and the discount rate
19 to 2.50%. Afterward on April 30, 2008, the FOMC further reduces the fed funds rate to 2.00%
20 and the discount rate to 2.25%. At subsequent meetings the FOMC held the fed funds rate
21 steady. Then on October 8, 2008, the FOMC took another unusual unscheduled action by
22 reducing the Fed Funds rate to 1.50% and the discount rate to 1.75%. Then, on October 29,
23 the FOMC lowered the Fed Funds rate to 1.00% and the discount rate to 1.25%. As 2008
24 ended, the FOMC lowered the Fed Funds rate to a target range of 0.00% to 0.25%, its lowest
25 rate ever. As a further response to the financial crisis, Congress passed and the President
26 signed on October 3, 2008, the Emergency Economic Stabilization Act of 2008, which, among
27 other provisions, provides the mechanism to deploy up to \$700 billion through the Troubled
28 Asset Relief Program ("TARP") to address urgent needs created by the credit crisis the
29 country has experienced. Then, the Federal Reserve Board instituted its Commercial Paper
30 Funding Facility ("CPFF"), which was authorized on October 7, 2008, and it participated in
31 coordinated efforts by major central banks to support financial stability and to maintain flows of
32 credit in the banking system. These programs included a \$75 billion Term Auction Facility
33 ("TAF"), a future TAF auction totaling \$150 billion, and an increase to \$620 billion of swap
34 authorizations with central banks in Canada, England, Japan, Denmark, the European Union,
35 Norway, Australia, Sweden, and Switzerland. Further, on February 17, 2009, the President

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1 signed the American Recovery and Reinvestment Act that committed \$789 billion by the
2 Federal government in an effort to create jobs, jumpstart growth and to transform the economy
3 in reaction to the recession that began in December 2007.

4 The FOMC maintained its target range of 0.00% to 0.25% throughout the remainder of
5 2009 and 2010. At its March 15, 2011 meeting, the FOMC stated:

6 Information received since the Federal Open Market
7 Committee met in January suggests that the economic
8 recovery is on a firmer footing, and overall conditions in the
9 labor market appear to be improving gradually. Household
10 spending and business investment in equipment and
11 software continue to expand. However, investment in
12 nonresidential structures is still weak, and the housing
13 sector continues to be depressed. Commodity prices have
14 risen significantly since the summer, and concerns about
15 global supplies of crude oil have contributed to a sharp
16 run-up in oil prices in recent weeks. Nonetheless, longer-
17 term inflation expectations have remained stable, and
18 measures of underlying inflation have been subdued.

19
20 Consistent with its statutory mandate, the Committee
21 seeks to foster maximum employment and price stability.
22 Currently, the unemployment rate remains elevated, and
23 measures of underlying inflation continue to be somewhat
24 low, relative to levels that the Committee judges to be
25 consistent, over the longer run, with its dual mandate. The
26 recent increases in the prices of energy and other
27 commodities are currently putting upward pressure on
28 inflation. The Committee expects these effects to be
29 transitory, but it will pay close attention to the evolution of
30 inflation and inflation expectations. The Committee
31 continues to anticipate a gradual return to higher levels of
32 resource utilization in a context of price stability.

33 Public Utility Bond Yields

34
35 The Risk Premium analysis of the cost of equity is represented by the combination of a
36 firm's borrowing rate for long-term debt capital plus a premium that is required to reflect the
37 additional risk associated with the equity of a firm as explained in Appendix G. Due to the
38 senior nature of the long-term debt of a firm, its cost is lower than the cost of equity due to the
39 prior claim, which lenders have on the earnings, and assets of a corporation.

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1 As a generalization, all interest rates track to varying degrees of the benchmark yields
2 established by the market for Treasury securities. Public utility bond yields usually reflect the
3 underlying Treasury yield associated with a given maturity plus a spread to reflect the specific
4 credit quality of the issuing public utility. Market sentiment can also have an influence on the
5 spreads as described below. The spread in the yields on public utility bonds and Treasury
6 bonds varies with market conditions, as does the relative level of interest rates at varying
7 maturities shown by the yield curve.

8 Pages 1 and 2 of Schedule D15 provide the recent history of long-term public utility
9 bond yields for the rating categories of Aa, A and Baa (no yields are shown for Aaa rated
10 public utility bonds because this index has been discontinued). The top four rating categories
11 of Aaa, Aa, A, and Baa are known as "investment grades" and are generally regarded as
12 eligible for bank investments under commercial banking regulations. These investment grades
13 are distinguished from "junk" bonds, which have ratings of Ba and below.

14 A relatively long history of the spread between the yields on long-term A-rated public
15 utility bonds and 20-year Treasury bonds is shown on page 3 of Schedule D15. There, it is
16 shown that those spreads were about one percent during the years 1994 through 1997. With
17 the aversion to risk and flight to quality described earlier, a significant widening of the spread
18 in the yields between corporate (e.g., public utility) and Treasury bonds developed in 1998,
19 after an initial widening of the spread that began in the fourth quarter of 1997. The significant
20 widening of spreads in 1998 was unexpected by some technically savvy investors, as shown
21 by the debacle at the Long-Term Capital Management hedge fund. When Russia defaulted its
22 debt on August 17, some investors had to cover short positions when Treasury prices spiked
23 upward. Short covering by investors that guessed wrong on the relationship between
24 corporate and Treasury bonds also contributed to the run-up in Treasury bond prices by
25 increasing the demand for them. This helped to contribute to a widening of the spreads
26 between corporate and Treasury bonds.

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1 As shown on page 3 of Schedule D15, the spread in yields between A-rated public
2 utility bonds and 20-year Treasury bonds was about one percentage point prior to 1998,
3 1.32% in 1998, 1.42% in 1999, 2.01% in 2000, 2.13% in 2001, 1.94% in 2002, 1.62% in 2003,
4 1.12% in 2004, 1.01% in 2005, 1.08% in 2006, 1.16% in 2007, 2.17% in 2008, 1.93% in 2009,
5 and 1.43% in 2010. As shown by the monthly data presented on pages 4 and 5 of Schedule
6 D15, the interest rate spread between the yields on 20-year Treasury bonds and A-rated
7 public utility bonds was 1.42 percentage points for the twelve-months ended April 2011. For
8 the six- and three-month periods ending April 2011, the yield spread was 1.34% and 1.27%,
9 respectively.

10 Beginning in August 2007, spreads widened significantly with the development of the
11 credit crisis. As the credit crisis developed, there was a flight to quality, thereby increasing
12 demand and reducing the yields on Treasury obligations. While this situation is most
13 pronounced at the shortest end of the yield curve (i.e., obligations with the shortest duration),
14 all Treasury yields display relatively low yields by reference to other credit obligations. By the
15 end of 2009, the spread in yields on A-rated public utility bonds and 20-year Treasury bonds
16 declined significantly from the peak of the credit crisis.

Risk-Free Rate of Return in the CAPM

17
18 Regarding the risk-free rate of return (see Appendix H), pages 2 and 3 of Schedule D17
19 provides the yields on the broad spectrum of Treasury Notes and Bonds. Some practitioners
20 of the CAPM would advocate the use of short-term treasury yields (and some would argue for
21 the yields on 91-day Treasury Bills). Other advocates of the CAPM would advocate the use of
22 longer-term treasury yields as the best measure of a risk-free rate of return. As Ibbotson has
23 indicated:

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1 The Cost of Capital in a Regulatory Environment. When
2 discounting cash flows projected over a long period, it is
3 necessary to discount them by a long-term cost of capital.
4 Additionally, regulatory processes for setting rates often
5 specify or suggest that the desired rate of return for a
6 regulated firm is that which would allow the firm to attract and
7 retain debt and equity capital over the long term. Thus, the
8 long-term cost of capital is typically the appropriate cost of
9 capital to use in regulated ratesetting. (Stocks, Bonds, Bills
10 and Inflation - 1992 Yearbook, pages 118-119)
11

12 As indicated above, long-term Treasury bond yields represent the correct measure of
13 the risk-free rate of return in the traditional CAPM. Very short term yields on Treasury bills
14 should be avoided for several reasons. First, rates should be set on the basis of financial
15 conditions that will exist during the effective period of the proposed rates. Second, 91-day
16 Treasury bill yields are more volatile than longer-term yields and are greatly influenced by
17 FOMC monetary policy, political, and economic situations. Moreover, Treasury bill yields have
18 been shown to be empirically inadequate for the CAPM. Some advocates of the theory would
19 argue that the risk-free rate of return in the CAPM should be derived from quality long-term
20 corporate bonds. To take a balanced approach to the risk-free rate of return, the yield on long-
21 term Treasury bonds has been used for this purpose.

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RISK PREMIUM ANALYSIS

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The cost of equity requires recognition of the risk premium required by common equities over long-term corporate bond yields. In the case of senior capital, a company contracts for the use of long-term debt capital at a stated coupon rate for a specific period of time and in the case of preferred stock capital at a stated dividend rate, usually with provision for redemption through sinking fund requirements. In the case of senior capital, the cost rate is known with a high degree of certainty because the payment for use of this capital is a contractual obligation, and the future schedule of payments is known. In essence, the investor-expected cost of senior capital is equal to the realized return over the entire term of the issue, absent default.

The cost of equity, on the other hand, is not fixed, but rather varies with investor perception of the risk associated with the common stock. Because no precise measurement exists as to the cost of equity, informed judgment must be exercised through a study of various market factors, which motivate investors to purchase common stock. In the case of common equity, the realized return rate may vary significantly from the expected cost rate due to the uncertainty associated with earnings on common equity. This uncertainty highlights the added risk of a common equity investment.

As one would expect from traditional risk and return relationships, the cost of equity is affected by expected interest rates. As noted in Appendix F, yields on long-term corporate bonds traditionally consist of a real rate of return without regard to inflation, an increment to reflect investor perception of expected future inflation, the investment horizon shown by the term of the issue until maturity, and the credit risk associated with each rating category.

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1 The Risk Premium approach recognizes the required compensation for the more risky
2 common equity over the less risky secured debt position of a lender. The cost of equity stated
3 in terms of the familiar risk premium approach is:

$$k=i+RP$$

4
5 where, the cost of equity (" k ") is equal to the interest rate on long-term corporate debt (" i "),
6 plus an equity risk premium (" RP ") which represents the additional compensation for the riskier
7 common equity.

Equity Risk Premium

8
9 The equity risk premium is determined as the difference in the rate of return on debt
10 capital and the rate of return on common equity. Because the common equity holder has only
11 a residual claim on earnings and assets, there is no assurance that achieved returns on
12 common equities will equal expected returns. This is quite different from returns on bonds,
13 where the investor realizes the expected return during the entire holding period, absent
14 default. It is for this reason that common equities are always more risky than senior debt
15 securities. There are investment strategies available to bond portfolio managers that
16 immunize bond returns against fluctuations in interest rates because bonds are redeemed
17 through sinking funds or at maturity, whereas no such redemption is mandated for public utility
18 common equities.

19 It is well recognized that the expected return on more risky investments will exceed the
20 required yield on less risky investments. Neither the possibility of default on a bond nor the
21 maturity risk detracts from the risk analysis, because the common equity risk rate differential
22 (i.e., the investor-required risk premium) is always greater than the return components on a
23 bond. It should also be noted that the investment horizon is typically long-run for both
24 corporate debt and equity. Thus, the required yield on a bond provides a benchmark or
25 starting point with which to track and measure the cost rate of common equity capital. There is
26 no need to segment the bond yield according to its components, because it is the total return

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1 demanded by investors that is important for determining the risk rate differential for common
2 equity. This is because the complete bond yield provides the basis to determine the
3 differential, and as such, consistency requires that the computed differential must be applied to
4 the complete bond yield when applying the risk premium approach. To apply the risk rate
5 differential to a partial bond yield would result in a misspecification of the cost of equity
6 because the computed differential was initially determined by reference to the entire bond
7 return.

8 The risk rate differential between the cost of equity and the yield on long-term
9 corporate bonds can be determined by reference to a comparison of holding period returns
10 (here defined as one year) computed over long time spans. This analysis assumes that over
11 long periods of time investors' expectations are on average consistent with rates of return
12 actually achieved. Accordingly, historical holding period returns must not be analyzed over an
13 unduly short period because near-term realized results may not have fulfilled investors'
14 expectations. Moreover, specific past period results may not be representative of investment
15 fundamentals expected for the future. For instance, holding period returns may include
16 negative returns, which are not representative of either investor requirements of the past or
17 investor expectations for the future. The short-run phenomenon of unexpected returns (either
18 positive or negative) demonstrates that an unduly short historical period would not adequately
19 support a risk premium analysis. It is important to distinguish between investors' motivation to
20 invest, which encompass positive return expectations, and the knowledge that losses can
21 occur. No rational investor would forego payment for the use of capital, or expect loss of
22 principal, as a basis for investing. Investors will hold cash rather than invest with the
23 expectation of a loss.

24 Within these constraints, page 1 of Schedule D16 provides the historical holding period
25 returns for the S&P Public Utility Index which has been independently computed and the
26 historical holding period returns for the S&P Composite Index which have been reported in

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1 Stocks, Bonds, Bills and Inflation published by Ibbotson & Associates. The tabulation begins
2 with 1928 because January 1928 is the earliest monthly dividend yield for the S&P Public
3 Utility Index. I have considered all reliable data for this study to avoid the introduction of a
4 particular bias to the results. The measurement of the common equity return rate differential is
5 based upon actual capital market performance using realized results. As a consequence, the
6 underlying data for this risk premium approach can be analyzed with a high degree of
7 precision. Informed professional judgment is required only to interpret the results of this study,
8 but not to quantify the component variables.

9 The risk rate differentials for all equities, as measured by the S&P Composite, are
10 established by reference to long-term corporate bonds. For public utilities, the risk rate
11 differentials are computed with the S&P Public Utilities as compared with public utility bonds.

12 The measurement procedure used to identify the risk rate differentials consisted of
13 arithmetic means, geometric means, and medians for each series. Measures of the central
14 tendency of the results from the historical periods provide the best indication of representative
15 rates of return. In regulated ratesetting, the correct measure of the equity risk premium is the
16 arithmetic mean because a utility must expect to earn its cost of capital in each year in order to
17 provide investors with their long-term expectations. In other contexts, such as pension
18 determinations, compound rates of return, as shown by the geometric means, may be
19 appropriate. The median returns are also appropriate in ratesetting because they are a
20 measure of the central tendency of a single period rate of return. Median values have also
21 been considered in this analysis because they provide a return, which divides the entire series
22 of annual returns in half, and are representative of a return that symbolizes, in a meaningful
23 way, the central tendency of all annual returns contained within the analysis period. Medians
24 are regularly included in many investor-influencing publications.

25 As previously noted, the arithmetic mean provides the appropriate point estimate of the
26 risk premium. As further explained in Appendix H, the long-term cost of capital in rate cases

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1 requires the use of the arithmetic means. To supplement my analysis, I have also used the
2 rates of return taken from the geometric mean and median for each series to provide the
3 bounds of the range to measure the risk rate differentials. This further analysis shows that
4 when selecting the midpoint from a range established with the geometric means and medians,
5 the arithmetic mean is indeed a reasonable measure for the long-term cost of capital. For the
6 years 1928 through 2007, the risk premiums for each class of equity are:

	<u>S&P Composite</u>	<u>S&P Public Utilities</u>	
7			
8			
9			
10	Arithmetic Mean	<u>5.82%</u>	<u>5.52%</u>
11			
12	Geometric Mean	4.23%	3.47%
13	Median	<u>9.27%</u>	<u>7.50%</u>
14			
15	Midpoint of Range	<u>6.75%</u>	<u>5.49%</u>
16			
17	Average of Arithmetic Mean and Midpoint of Range	<u>6.29%</u>	<u>5.51%</u>

18
19 The empirical evidence suggests that the common equity risk premium is higher for the S&P
20 Composite Index compared to the S&P Public Utilities.

21 If, however, specific historical periods were also analyzed in order to match more
22 closely historical fundamentals with current expectations, the results provided on page 2 of
23 Schedule D16 should also be considered. One of these sub-periods included the 56-year
24 period, 1952-2007. These years follow the historic 1951 Treasury-Federal Reserve Accord
25 which affected monetary policy and the market for government securities.

26 A further investigation was undertaken to determine whether realignment has taken
27 place subsequent to the historic 1973 Arab Oil embargo and during the deregulation of the
28 financial markets. In each case, the public utility risk premiums were computed by using the
29 arithmetic mean, and the geometric means and medians to establish the range shown by
30 those values. The time periods covering the more recent periods 1974 through 2007 and
31 1979 through 2007 contain events subsequent to the initial oil shock and the advent of

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1 monetarism as Fed policy, respectively. For the 56-year, 34-year and 29-year periods, the
2 public utility risk premiums were 6.58%, 6.08%, and 6.37% respectively, as shown by the
3 average of the specific point-estimates and the midpoint of the ranges provided on page 2 of
4 Schedule D16.

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

CAPITAL ASSET PRICING MODEL

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Modern portfolio theory provides a theoretical explanation of expected returns on portfolios of securities. The Capital Asset Pricing Model ("CAPM") attempts to describe the way prices of individual securities are determined in efficient markets where information is freely available and is reflected instantaneously in security prices. The CAPM states that the expected rate of return on a security is determined by a risk-free rate of return plus a risk premium, which is proportional to the non-diversifiable (or systematic) risk of a security.

The CAPM theory has several unique assumptions that are not common to most other methods used to measure the cost of equity. As with other market-based approaches, the CAPM is an expectational concept. There has been significant academic research conducted that found that the empirical market line, based upon historical data, has a less steep slope and higher intercept than the theoretical market line of the CAPM. For equities with a beta less than 1.0, such as utility common stocks, the CAPM theoretical market line will underestimate the realistic expectation of investors in comparison with the empirical market line, which shows that the CAPM may potentially misspecify investors' required return.

The CAPM considers changing market fundamentals in a portfolio context. The balance of the investment risk, or that characterized as unsystematic, must be diversified. Some argue that diversifiable (unsystematic) risk is unimportant to investors. But this contention is not completely justified because the business and financial risk of an individual company, including regulatory risk, are widely discussed within the investment community and therefore influence investors in regulated firms. In addition, I note that the CAPM assumes that through portfolio diversification, investors will minimize the effect of the unsystematic (diversifiable) component of investment risk. Because it is not known whether the average investor holds a well-diversified portfolio, the CAPM must also be used with other models of the cost of equity.

To apply the traditional CAPM theory, three inputs are required: the beta coefficient

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1 ("β"), a risk-free rate of return ("Rf"), and a market premium ("Rm - Rf"). The cost of equity
2 stated in terms of the CAPM is:

$$3 \quad k = Rf + \beta (Rm - Rf)$$

4 As previously indicated, it is important to recognize that the academic research has
5 shown that the security market line was flatter than that predicted by the CAPM theory and it
6 had a higher intercept than the risk-free rate. These tests indicated that for portfolios with
7 betas less than 1.0, the traditional CAPM would understate the return for such stocks.
8 Likewise, for portfolios with betas above 1.0, these companies had lower returns than
9 indicated by the traditional CAPM theory. Once again, CAPM assumes that through portfolio
10 diversification investors will minimize the effect of the unsystematic (diversifiable) component
11 of investment risk. Therefore, the CAPM must also be used with other models of the cost of
12 equity, especially when it is not known whether the average public utility investor holds a well-
13 diversified portfolio.

14 **Beta**

15 The beta coefficient is a statistical measure, which attempts to identify the non-
16 diversifiable (systematic) risk of an individual security and measures the sensitivity of rates of
17 return on a particular security with general market movements. Under the CAPM theory, a
18 security that has a beta of 1.0 should theoretically provide a rate of return equal to the return
19 rate provided by the market. When employing stock price changes in the derivation of beta, a
20 stock with a beta of 1.0 should exhibit a movement in price, which would track the movements
21 in the overall market prices of stocks. Hence, if a particular investment has a beta of 1.0, a
22 one percent increase in the return on the market will result, on average, in a one percent
23 increase in the return on the particular investment. An investment, which has a beta less than
24 1.0, is considered to be less risky than the market.

25 The beta coefficient ("β"), the one input in the CAPM application, which specifically
26 applies to an individual firm, is derived from a statistical application, which regresses the

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1 returns on an individual security (dependent variable) with the returns on the market as a
 2 whole (independent variable). The beta coefficients for utility companies typically describe a
 3 small proportion of the total investment risk because the coefficients of determination (R²) are
 4 low.

5 Page 1 of Schedule D17 provides the betas published by Value Line. By way of
 6 explanation, the Value Line beta coefficient is derived from a "straight regression" based upon
 7 the percentage change in the weekly price of common stock and the percentage change
 8 weekly of the New York Stock Exchange Composite average using a five-year period. The
 9 raw historical beta is adjusted by Value Line for the measurement effect resulting in
 10 overestimates in high beta stocks and underestimates in low beta stocks. Value Line then
 11 rounds its betas to the nearest .05 increment. Value Line does not consider dividends in the
 12 computation of its betas.

Market Premium

13
 14 The final element necessary to apply the CAPM is the market premium. The market
 15 premium by definition is the rate of return on the total market less the risk-free rate of return
 16 ("R_m - R_f"). In this regard, the market premium in the CAPM has been calculated from the
 17 total return on the market of equities using forecast and historical data. The future market
 18 return is established with forecasts by Value Line using estimated dividend yields and capital
 19 appreciation potential.

20 With regard to the forecast data, I have relied upon the Value Line forecasts of capital
 21 appreciation and the dividend yield on the 1,700 stocks in the Value Line Survey. According to
 22 the April 29, 2011 edition of The Value Line Investment Survey Summary and Index, (see
 23 page 5 of Schedule D17) the total return on the universe of Value Line equities is:

	Dividend Yield		Median Appreciation Potential		Median Total Return
As of April 29, 2010	1.9%	+	11.58%	⁽¹⁾ =	13.48%

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1 The tabulation shown above provides the dividend yield and capital gains yield of the
2 companies followed by Value Line. Another measure of the total market return is provided by
3 the DCF return on the S&P 500 Composite index. That return is shown below.

DCF Result for the S&P 500 Composite							
D/P	(1+.5g)	+	g	=	k
1.81%	(1.05145)	+	10.29%	=	12.19%
where:	Price (P)	at	30-Apr-2011	=	1363.61		
	Dividend (D)	for	1st Qtr. '11	=	6.16		
	Dividend (D)		annualized	=	24.64		
	Growth (g)		First Call EpS	=	10.29%		

4 Using these indicators, the total market return is 12.84% (13.48% + 12.19% = 25.67%
5 ÷ 2) using both the Value Line and S&P derived returns. With the 12.84% forecast market
6 return and the 4.75% risk-free rate of return, an 8.09% (12.84% - 4.75%) market premium
7 would be indicated using forecast market data.

8 I have also provided market premiums that have been widely circulated among the
9 investment and academic community, which today is published by Morningstar, Inc. These
10 data are contained in the 2011 Ibbotson® Stocks, Bonds, Bills and Inflation ("SBBI") Classic
11 Yearbook. From the data provided on page 6 of Schedule D17, I calculate a market premium
12 using the historical common stock arithmetic mean returns of 11.9% less government bond
13 arithmetic mean returns of 5.9%. For the period 1926-2010, the market premium was
14 6.0% (11.9% - 5.9%). I should note that the arithmetic mean must be used in the CAPM
15 because it is a single period model. It is further confirmed by Ibbotson who has indicated:

16 *Arithmetic Versus Geometric Differences*
17 For use as the expected equity risk premium in the CAPM,
18 the arithmetic or simple difference of the arithmetic means
19 of stock market returns and riskless rates is the relevant
20 number. This is because the CAPM is an additive model
21 where the cost of capital is the sum of its parts. Therefore,
22 the CAPM expected equity risk premium must be derived
23 by arithmetic, not geometric, subtraction.

¹ The estimated median appreciation potential is forecast to be 55% for 3 to 5 years hence. The annual capital gains yield at the midpoint of the forecast period is 11.58% (i.e., 1.55^{.25} - 1).

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Arithmetic Versus Geometric Means

The expected equity risk premium should always be calculated using the arithmetic mean. The arithmetic mean is the rate of return which, when compounded over multiple periods, gives the mean of the probability distribution of ending wealth values. This makes the arithmetic mean return appropriate for computing the cost of capital. The discount rate that equates expected (mean) future values with the present value of an investment is that investment's cost of capital. The logic of using the discount rate as the cost of capital is reinforced by noting that investors will discount their (mean) ending wealth values from an investment back to the present using the arithmetic mean, for the reason given above. They will therefore require such an expected (mean) return prospectively (that is, in the present looking toward the future) to commit their capital to the investment. (Stocks, Bonds, Bills and Inflation - 1996 Yearbook, pages 153-154)

Also shown on page 6 of Schedule D17 is the long-horizon expected market premiums of 6.7% also published in the SBBI Classic Yearbook. An average of the historical and expected SBBI market premium is 6.35% ($6.0\% + 6.7\% = 12.7\% \div 2$).

For the CAPM, a market premium of 7.22% ($6.35\% + 8.09\% = 14.44\% \div 2$) would be reasonable which is the average of the 6.35% SBBI data and the 8.09% Value Line and S&P 500 data.

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COMPARABLE EARNINGS APPROACH

Value Line's analysis of the companies that it follows includes a wide range of financial and market variables, including nine items that provide ratings for each company. From these nine items, one category has been removed dealing with industry performance because, under the approach employed, the particular business type is not significant. In addition, two categories have been ignored that deal with estimates of current earnings and dividends because they are not useful for comparative purposes. The remaining six categories provide relevant measures to establish comparability. The definitions for each of the six criteria (from the Value Line Investment Survey - Subscriber Guide) follow:

Timeliness Rank

The rank for a stock's probable relative market performance in the year ahead. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the year-ahead market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next 12 months. Stocks ranked 3 (Average) will probably advance or decline with the market in the year ahead. Investors should try to limit purchases to stocks ranked 1 (Highest) or 2 (Above Average) for Timeliness.

Safety Rank

A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety.

Financial Strength

The financial strength of each of the more than 1,600

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1 companies in the VS II data base is rated relative to all the
2 others. The ratings range from A++ to C in nine steps. (For
3 screening purposes, think of an A rating as "greater than" a B).
4 Companies that have the best relative financial strength are
5 given an A++ rating, indicating an ability to weather hard times
6 better than the vast majority of other companies. Those who
7 don't quite merit the top rating are given an A+ grade, and so
8 on. A rating as low as C++ is considered satisfactory. A rating
9 of C+ is well below average, and C is reserved for companies
10 with very serious financial problems. The ratings are based
11 upon a computer analysis of a number of key variables that
12 determine (a) financial leverage, (b) business risk, and (c)
13 company size, plus the judgment of Value Line's analysts and
14 senior editors regarding factors that cannot be quantified
15 across-the-board for companies. The primary variables that
16 are indexed and studied include equity coverage of debt,
17 equity coverage of intangibles, "quick ratio", accounting
18 methods, variability of return, fixed charge coverage, stock
19 price stability, and company size.
20

Price Stability Index

21
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23 An index based upon a ranking of the weekly percent changes
24 in the price of the stock over the last five years. The lower the
25 standard deviation of the changes, the more stable the stock.
26 Stocks ranking in the top 5% (lowest standard deviations)
27 carry a Price Stability Index of 100; the next 5%, 95; and so on
28 down to 5. One standard deviation is the range around the
29 average weekly percent change in the price that encompasses
30 about two thirds of all the weekly percent change figures over
31 the last five years. When the range is wide, the standard
32 deviation is high and the stock's Price Stability Index is low.
33

Beta

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36 A measure of the sensitivity of the stock's price to overall
37 fluctuations in the New York Stock Exchange Composite
38 Average. A Beta of 1.50 indicates that a stock tends to rise (or
39 fall) 50% more than the New York Stock Exchange Composite
40 Average. Use Beta to measure the stock market risk inherent
41 in any diversified portfolio of, say, 15 or more companies.
42 Otherwise, use the Safety Rank, which measures total risk
43 inherent in an equity, including that portion attributable to
44 market fluctuations. Beta is derived from a least squares
45 regression analysis between weekly percent changes in the
46 price of a stock and weekly percent changes in the NYSE
47 Average over a period of five years. In the case of shorter
48 price histories, a smaller time period is used, but two years is
49 the minimum. The Betas are periodically adjusted for their

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1 long-term tendency to regress toward 1.00.
2

3 Technical Rank 4

5 A prediction of relative price movement, primarily over the next
6 three to six months. It is a function of price action relative to
7 all stocks followed by Value Line. Stocks ranked 1 (Highest)
8 or 2 (Above Average) are likely to outpace the market. Those
9 ranked 4 (Below Average) or 5 (Lowest) are not expected to
10 outperform most stocks over the next six months. Stocks
11 ranked 3 (Average) will probably advance or decline with the
12 market. Investors should use the Technical and Timeliness
13 Ranks as complements to one another.